June 11, 2025

The Honorable Jerry Moran Chair Subcommittee on Commerce, Justice, Science and Related Agencies Senate Committee on Appropriations Washington, DC 20510

The Honorable Harold Rogers Chair Subcommittee on Commerce, Justice, Science, and Related Agencies House Committee on Appropriations Washington, DC 20515 The Honorable Chris Van Hollen Ranking Member Subcommittee on Commerce, Justice, Science and Related Agencies Senate Committee on Appropriations Washington, DC 20510

The Honorable Grace Meng Ranking Member Subcommittee on Commerce, Justice, Science, and Related Agencies House Committee on Appropriations Washington, DC 20515

Dear Chairs Moran and Rogers and Ranking Members Van Hollen and Meng:

The undersigned organizations thank you for continued funding for innocence and forensic science research programs allocated in the final FY25 Full-Year Continuing Appropriations and Extensions Act. These innocence and forensic science programs increase the accuracy and fairness of the criminal legal system; help address significant racial disparities and inequities; provide the strongest possible forensic science tools to stakeholders; and generate greater public safety for our nation. As Congress allocates FY26 funding, we urge you to please protect and appropriate the following funding levels in the Commerce, Justice, Science and Related Agencies Appropriations bill:

- \$15 million for the Wrongful Conviction Review Program at the Department of Justice (DOJ), Bureau of Justice Assistance (BJA), to support the investigation and legal work required to exonerate the innocent (the Wrongful Conviction Review Program is a part of the Capital Litigation Improvement Program).
- \$15 million for the Kirk Bloodsworth Post-Conviction DNA Testing Program at the DOJ/BJA to support states' and localities' use of post-conviction DNA testing to ensure the integrity of state and local criminal justice systems and to exonerate the innocent.
- \$25 million for NIST to conduct foundational forensic science research, *including \$2 million for technical merit studies*, to improve the accuracy and reliability of forensic science techniques.

National Registry of Exonerations data show that the number of exonerations has significantly increased since federal innocence programs - the Bloodsworth Post-Conviction DNA Testing and Wrongful Convictions Review programs - began to receive funding in 2008 and 2009, respectively. *This dramatic increase is in part a result of the federal decision to invest in these programs to help ensure the accuracy and integrity of the criminal justice system.* These effective program outcomes show the power and need to invest in federal innocence and forensic science research programs.

In the 20 years prior to the initiation of innocence program funding (from 1989 to 2008), the rate of exonerations was much lower. In recent years, there have been on average approximately 151 exonerations per year, with the number of exonerations at its highest with 252 exonerations in 2022. Unfortunately, 2023 set the record for the highest number of years individuals lost to being wrongfully convicted - on average 14.64 years per exoneree. The National Registry of Exonerations currently lists almost 3,700 exonerations since 1989.

Freeing innocent individuals and preventing wrongful convictions through reform also *greatly* benefits public safety. Every time DNA identifies a wrongful conviction, it enables the possible identification of the person who actually committed the crime. Such true perpetrators have been identified in over 50% of the 375 DNA exoneration cases as of 2020. Unfortunately, many of these individuals went on to commit additional crimes while an innocent person was convicted and incarcerated in their place. It is important to fund these critical programs because reforms and procedures that help to prevent wrongful convictions enhance the accuracy of criminal investigations, strengthen criminal prosecutions, and result in a stronger, fairer system of justice that provides true justice to victims of crime.

Wrongful Conviction Review Program

We know that wrongful convictions occur in cases where DNA evidence may be insufficient or unavailable to prove innocence. The Wrongful Conviction Review Program provides critical support to ensure that experts are available to navigate the complex landscape of post-conviction litigation, as well as oversee the thousands of volunteer hours local innocence organizations leverage from private law firms and law school legal clinics to help investigate these difficult cases and support the significant legal work they require.

The Wrongful Conviction Review Program provides funding to local innocence organizations so that they may provide this type of expert, high quality, and efficient representation for innocent individuals. The program's goals are both to alleviate burdens placed on the criminal justice system through costly and prolonged post-conviction litigation and to identify, whenever possible, the person who actually committed the crime.

The program also helps to increase public safety by helping to identify the true perpetrators of crimes committed in communities nationwide. This helps to provide true justice to victims of crime by ensuring the person who committed a crime is held accountable. Increasing system accuracy and accountability improves system reliability and integrity, which strengthens prosecutions and outcomes for all stakeholders. We urge you to provide \$15 million for the Wrongful Conviction Review Program in FY26. (Please note the Wrongful Conviction Review Program is a part of the Capital Litigation Improvement Program.)

The Bloodsworth Program

The Bloodsworth Program supports states and localities that want to pursue post-conviction DNA testing in appropriate cases, and grantees range from state and local prosecutor offices to law enforcement agencies and crime labs. Grantees may collaborate with local innocence organizations when appropriate. For example, a Bloodsworth grant to Arizona allowed the state's Attorney General's Office to partner with the Arizona Justice Project to create the Post-Conviction DNA Testing Project. This effort canvassed the Arizona inmate population, reviewed

cases, located evidence, and filed joint requests with the court to have evidence released for DNA testing. In addition to identifying the innocent, *Arizona Attorney General Terry Goddard noted that the "grant enable[d] [his] office to support local prosecutors and ensure that those who have committed violent crimes are identified and behind bars."*

The Bloodsworth program is a powerful investment for states seeking to free innocent individuals and identify the individuals who actually committed the crimes. The real perpetrator of the crime was identified in at least 20 percent of those cases, demonstrating the program's benefit to public safety. For example, Thomas Haynesworth, who was wrongfully incarcerated for 27 years in Virginia, was freed thanks to Bloodsworth program-funded post-conviction DNA testing that also revealed the person who actually committed the crime. The culpable person in that case went on to terrorize the community by attacking twelve women, with most of the attacks and rapes occurring while Mr. Haynesworth was wrongfully incarcerated. Given the importance of this program to both innocent individuals and public safety, we urge you to provide \$15 million to continue and expand the work of the Bloodsworth Post-Conviction DNA Testing Program in FY26.

Forensic Science Improvement

Improved forensic science techniques enable jurisdictions to better identify, remediate, and prevent wrongful convictions and improve public safety by more accurately identifying who has committed a crime. DNA testing, which is based on many years of thorough scientific research, has identified the real perpetrators in over 50% of the nearly 375 DNA exoneration cases as of 2020. However, unlike DNA, many forensic science techniques have not been validated by basic scientific research or technical merit evaluations. It is critical that Congress invest in forensic science research and technical merit evaluations that generate reliable forensic science methods and techniques that can achieve accurate results that increase the reliability, accountability, and fairness of the criminal justice system for all stakeholders. To continue the research needed to improve forensic science at the National Institute of Standards and Technology (NIST) at the Department of Commerce, which will help both to remediate and prevent wrongful convictions, we urge you to provide \$25 million for foundational forensic science research, including \$2 million for technical merit evaluations, in FY26.

Freeing innocent individuals and preventing wrongful convictions improves the fairness and accuracy of criminal investigations, prosecutions, and convictions, resulting in a more equitable and reliable criminal legal system that increases public safety. We urge you to support all of the aforementioned programs, including the Wrongful Conviction Review, Bloodsworth Post-Conviction DNA Testing, and NIST forensic science research programs. Thank you for your leadership in helping to ensure the integrity of our nation's criminal legal system. If you have any questions, or need additional information, please contact Jenny Collier, Federal Policy Advisor to the Innocence Project, at jcollier@colliercollective.org.

Sincerely, Actual Innocence Clinic, University of Texas School of Law After Innocence

¹Arizona receives federal DNA grant, http://community.law.asu.edu/news/19167/Arizona-receives-federal-DNA-grant.htm (last visited Mar. 13, 2012).

Alaska Innocence Project

Arizona Justice Project

Boston College Innocence Program

Center for Criminal Justice and Professional Responsibility at Duke Law School

Center For Integrity In Forensic Science

Center on Wrongful Convictions, Northwestern University (Illinois)

Committee for Public Counsel Services (Massachusetts)

Connecticut Division of Public Defender Services/Connecticut Innocence Project

Criminon New Life DC

Due Process Institute

Exoneration Project

Exoneration Justice Clinic

Fair and Just Prosecution

First Step Alliance

George C. Cochran Innocence Project (Mississippi)

Georgia Innocence Project Inc.

Great North Innocence Project (Minnesota, North Dakota, South Dakota)

Hawaii Innocence Project

Illinois Alliance for Reentry and Justice NFP

Illinois Innocence Project

Innocence Project

Innocence Project at University of Virginia School of Law

Innocence Project Delaware

Innocence Project New Orleans

Innocence Project of Florida

Innocence Project of Texas

Iowa State Public Defender- Wrongful Conviction Unit

Italy Innocence Project

Justice for Families, LTD

Kentucky Innocence Project, INC

Law Enforcement Leaders to Reduce Crime & Incarceration

Legal Action Center

Los Angeles Innocence Project

Loyola Project for the Innocent (California)

Mid-Atlantic Innocence Project (Maryland, Virginia, Washington, D.C.)

Midwest Innocence Project (Arkansas, Iowa, Kansas, Missouri, Nebraska

Montana Innocence Project

More Than Our Crimes

National Association of Criminal Defense Lawyers

North Carolina Center on Actual Innocence

NETWORK Lobby for Catholic Social Justice

New England Innocence Project (Connecticut, Massachusetts, Maine, New Hampshire, Rhode

Island, Vermont)

New Hour Li

New Jersey Innocence Project at Rutgers University

Northern California Innocence Project

Ohio Innocence Project

Ohio Public Defender Wrongful Conviction Project

Oklahoma Innocence Project

Organization of Exonerees

Project On Government Oversight

Rocky Mountain Innocence Center (Utah, Nevada, Wyoming)

StoptheDrugWar.org

The Gault Center

The Gubbio Project

The Innocence Center (California)

The Legal Aid Society

The New York Law School Post-Conviction Innocence Clinic

The Pennsylvania Innocence Project

The Tennessee Innocence Project

Thurgood Marshall School of Law Innocence Project (Texas)

University of Baltimore Innocence Project Clinic

University of Arizona Innocence Project

University of Illinois Springfield

Wake Forest School of Law, Innocence & Justice Clinic (North Carolina)

Washington Innocence Project

West Virginia Innocence Project Clinic

Wisconsin Innocence Project

Witness to Innocence

Young People in Recovery

Youth First Justice Collaborative